AMENDED IN SENATE JUNE 30, 2008 AMENDED IN ASSEMBLY APRIL 2, 2008

CALIFORNIA LEGISLATURE—2007–08 REGULAR SESSION

ASSEMBLY BILL

No. 2125

Introduced by Assembly Member Price

February 20, 2008

An act to amend Section 30061 of the Government Code, relating to local law enforcement.

LEGISLATIVE COUNSEL'S DIGEST

AB 2125, as amended, Price. Supplemental local law enforcement funding.

Existing law establishes in each county treasury a Supplemental Law Enforcement Services Fund and requires that moneys from this fund be allocated in accordance with specified requirements for, among other things, juvenile justice plans. Existing law requires juvenile justice plans to include specified assessments of services and strategies to assist at-risk juveniles.

This bill would require juvenile justice plans to also assess job training services and strategies, and require, under certain conditions, a demonstration of the effectiveness at reducing delinquency through job training and employment, *as specified*, to qualify for funding allocation.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

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The people of the State of California do enact as follows:

SECTION 1. Section 30061 of the Government Code is amended to read:

- 30061. (a) There shall be established in each county treasury a Supplemental Law Enforcement Services Fund (SLESF), to receive all amounts allocated to a county for purposes of implementing this chapter.
- (b) In any fiscal year for which a county receives moneys to be expended for the implementation of this chapter, the county auditor shall allocate the moneys in the county's SLESF, including any interest or other return earned on the investment of those moneys, within 30 days of the deposit of those moneys into the fund, and shall allocate those moneys in accordance with the requirements set forth in this subdivision. However, the auditor shall not transfer those moneys to a recipient agency until the Supplemental Law Enforcement Oversight Committee certifies receipt of an approved expenditure plan from the governing board of that agency. The moneys shall be allocated as follows:
- (1) Five and fifteen-hundredths percent to the county sheriff for county jail construction and operation. In the case of Madera, Napa, and Santa Clara Counties, this allocation shall be made to the county director or chief of corrections.
- (2) Five and fifteen-hundredths percent to the district attorney for criminal prosecution.
- (3) Thirty-nine and seven-tenths percent to the county and the cities within the county, and, in the case of San Mateo, Kern, Siskiyou, and Contra Costa Counties, also to the Broadmoor Police Protection District, the Bear Valley Community Services District, the Stallion Springs Community Services District, the Lake Shastina Community Services District, and the Kensington Police Protection and Community Services District, in accordance with the relative population of the cities within the county and the unincorporated area of the county, and the Broadmoor Police Protection District in the County of San Mateo, the Bear Valley Community Services District and the Stallion Springs Community Services District in Kern County, the Lake Shastina Community Services District in Siskiyou County, and the Kensington Police Protection and Community Services District in Contra Costa

County, as specified in the most recent January estimate by the

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1 population research unit of the Department of Finance, and as 2 adjusted to provide a grant of at least one hundred thousand dollars 3 (\$100,000) to each law enforcement jurisdiction. For a newly 4 incorporated city whose population estimate is not published by 5 the Department of Finance, but that was incorporated prior to July 6 1 of the fiscal year in which an allocation from the SLESF is to 7 be made, the city manager, or an appointee of the legislative body, 8 if a city manager is not available, and the county administrative or executive officer shall prepare a joint notification to the 10 Department of Finance and the county auditor with a population 11 estimate reduction of the unincorporated area of the county equal 12 to the population of the newly incorporated city by July 15, or 13 within 15 days after the Budget Act is enacted, of the fiscal year 14 in which an allocation from the SLESF is to be made. No person 15 residing within the Broadmoor Police Protection District, the Bear 16 Valley Community Services District, the Stallion Springs 17 Community Services District, the Lake Shastina Community 18 Services District, or the Kensington Police Protection and 19 Community Services District shall also be counted as residing 20 within the unincorporated area of the County of San Mateo, Kern, 21 Siskiyou, or Contra Costa, or within any city located within those 22 counties. The county auditor shall allocate a grant of at least one 23 hundred thousand dollars (\$100,000) to each law enforcement 24 jurisdiction. Moneys allocated to the county pursuant to this 25 subdivision shall be retained in the county SLESF, and moneys 26 allocated to a city pursuant to this subdivision shall be deposited 27 in an SLESF established in the city treasury. 28

(4) Fifty percent to the county or city and county to implement a comprehensive multiagency juvenile justice plan as provided in this paragraph and to the Corrections Standards Authority for administrative purposes. Funding for the Corrections Standards Authority, as determined by the Department of Finance, shall not exceed two hundred seventy-five thousand dollars (\$275,000). For the 2003-04 fiscal year, of the two hundred seventy-five thousand dollars (\$275,000), up to one hundred seventy-six thousand dollars (\$176,000) may be used for juvenile facility inspections. The juvenile justice plan shall be developed by the local juvenile justice coordinating council in each county and city and county with the membership described in Section 749.22 of the Welfare and Institutions Code. If a plan has been previously approved by the

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1 Corrections Standards Authority, the plan shall be reviewed and

- 2 modified annually by the council. The plan or modified plan shall
- 3 be approved by the county board of supervisors, and in the case
- 4 of a city and county, the plan shall also be approved by the mayor.
- The plan or modified plan shall be submitted to the CorrectionsStandards Authority by May 1, 2002, and annually thereafter.
 - (A) Juvenile justice plans shall include, but not be limited to, all of the following components:
 - (i) An assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, job training, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.
 - (ii) An identification and prioritization of the neighborhoods, schools, and other areas in the community that face a significant public safety risk from juvenile crime, such as gang activity, daylight burglary, late-night robbery, vandalism, truancy, controlled substances sales, firearm-related violence, and juvenile substance abuse and alcohol use.
 - (iii) A local juvenile justice action strategy that provides for a continuum of responses to juvenile crime and delinquency and demonstrates a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses, and job training, for at-risk youth and juvenile offenders.
 - (iv) Programs identified in clause (iii) that are proposed to be funded pursuant to this subparagraph, including the projected amount of funding for each program.
 - (B) Programs proposed to be funded shall satisfy all of the following requirements:
 - (i) Be based on programs and approaches that have been demonstrated to be effective in reducing delinquency and addressing juvenile crime for any elements of response to juvenile crime and delinquency, including prevention, intervention, suppression, incapacitation,—and or programs that have demonstrated effective strategies to reduce delinquency through job training and employment. For purposes of this section, job training and employment programs may include, but are not limited to, integrated components of basic skills instruction, onsite training, leadership skills, counseling, and, where appropriate, programming to assist in the attainment of a high school diploma or its equivalent and the pursuit of a postsecondary education.

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(ii) Collaborate and integrate services of all the resources set forth in clause (i) of subparagraph (A), to the extent appropriate.

- (iii) Employ information sharing systems to ensure that county actions are fully coordinated, and designed to provide data for measuring the success of juvenile justice programs and strategies.
- (iv) Adopt goals related to the outcome measures that shall be used to determine the effectiveness of the local juvenile justice action strategy.
- (C) The plan shall also identify the specific objectives of the programs proposed for funding and specified outcome measures to determine the effectiveness of the programs and contain an accounting for all program participants, including those who do not complete the programs. Outcome measures of the programs proposed to be funded shall include, but not be limited to, all of the following:
 - (i) The rate of juvenile arrests per 100,000 population.
 - (ii) The rate of successful completion of probation.
- (iii) The rate of successful completion of restitution and court-ordered community service responsibilities.
- (iv) Arrest, incarceration, and probation violation rates of program participants.
 - (v) Quantification of the annual per capita costs of the program.
- (D) The Corrections Standards Authority shall review plans or modified plans submitted pursuant to this paragraph within 30 days upon receipt of submitted or resubmitted plans or modified plans. The board shall approve only those plans or modified plans that fulfill the requirements of this paragraph, and shall advise a submitting county or city and county immediately upon the approval of its plan or modified plan. The board shall offer, and provide, if requested, technical assistance to any county or city and county that submits a plan or modified plan not in compliance with the requirements of this paragraph. The SLESF shall only allocate funding pursuant to this paragraph upon notification from the board that a plan or modified plan has been approved.
- (E) To assess the effectiveness of programs funded pursuant to this paragraph using the program outcome criteria specified in subparagraph (C), the following periodic reports shall be submitted:
- (i) Each county or city and county shall report, beginning October 15, 2002, and annually each October 15 thereafter, to the county board of supervisors and the Corrections Standards

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Authority, in a format specified by the Corrections Standards 2 Authority, on the programs funded pursuant to this chapter and 3 program outcomes as specified in subparagraph (C).

- (ii) The Corrections Standards Authority shall compile the local reports and, by March 15, 2003, and annually thereafter, make a report to the Governor and the Legislature on program expenditures within each county and city and county from the appropriation for the purposes of this paragraph, on the outcomes as specified in subparagraph (C) of the programs funded pursuant to this paragraph and the statewide effectiveness of the comprehensive multiagency juvenile justice plans.
- (c) Subject to subdivision (d), for each fiscal year in which the county, each city, the Broadmoor Police Protection District, the Bear Valley Community Services District, the Stallion Springs Community Services District, the Lake Shastina Community Services District, and the Kensington Police Protection and Community Services District receive moneys pursuant to paragraph (3) of subdivision (b), the county, each city, and each district specified in this subdivision shall appropriate those moneys in accordance with the following procedures:
- (1) In the case of the county, the county board of supervisors shall appropriate existing and anticipated moneys exclusively to provide frontline law enforcement services, other than those services specified in paragraphs (1) and (2) of subdivision (b), in the unincorporated areas of the county, in response to written requests submitted to the board by the county sheriff and the district attorney. Any request submitted pursuant to this paragraph shall specify the frontline law enforcement needs of the requesting entity, and those personnel, equipment, and programs that are necessary to meet those needs. The board shall, at a public hearing held at a time determined by the board in each year that the Legislature appropriates funds for purposes of this chapter, or within 30 days after a request by a recipient agency for a hearing if the funds have been received by the county from the state prior to that request, consider and determine each submitted request within 60 days of receipt, pursuant to the decision of a majority of a quorum present. The board shall consider these written requests separate and apart from the process applicable to proposed allocations of the county general fund.

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(2) In the case of a city, the city council shall appropriate existing and anticipated moneys exclusively to fund frontline municipal police services, in accordance with written requests submitted by the chief of police of that city or the chief administrator of the law enforcement agency that provides police services for that city. These written requests shall be acted upon by the city council in the same manner as specified in paragraph (1) for county appropriations.

- (3) In the case of the Broadmoor Police Protection District within the County of San Mateo, the Bear Valley Community Services District or the Stallion Springs Community Services District within Kern County, the Lake Shastina Community Services District within Siskiyou County, or the Kensington Police Protection and Community Services District within Contra Costa County, the legislative body of that special district shall appropriate existing and anticipated moneys exclusively to fund frontline municipal police services, in accordance with written requests submitted by the chief administrator of the law enforcement agency that provides police services for that special district. These written requests shall be acted upon by the legislative body in the same manner specified in paragraph (1) for county appropriations.
- (d) For each fiscal year in which the county, a city, or the Broadmoor Police Protection District within the County of San Mateo, the Bear Valley Community Services District or the Stallion Springs Community Services District within Kern County, the Lake Shastina Community Services District within Siskiyou County, or the Kensington Police Protection and Community Services District within Contra Costa County receives any moneys pursuant to this chapter, in no event shall the governing body of any of those recipient agencies subsequently alter any previous, valid appropriation by that body, for that same fiscal year, of moneys allocated to the county or city pursuant to paragraph (3) of subdivision (b).
- (e) Funds received pursuant to subdivision (b) shall be expended or encumbered in accordance with this chapter no later than June 30 of the following fiscal year. A local agency that has not met this requirement shall remit unspent SLESF moneys to the Controller for deposit into the General Fund.
- (f) If a county, a city, a city and county, or a qualifying special district does not comply with the requirements of this chapter to

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- 1 receive an SLESF allocation, the Controller shall revert those funds
- 2 to the General Fund.